

Message Text

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ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 SSO-00 NSCE-00 USIE-00 INRE-00

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INFO USMISSION GENEVA

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USDOCOSOUTH

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C O N F I D E N T I A L USNATO 4657

E.O. 11652: GDS

TAGS: PFOR, NATO

SUBJECT: CSCE: MISSION COMMENTS ON AUGUST 28 REVISION OF IS
PAPER ON CBM'S

GENEVA FOR CSCE DEL

REF: A) USNATO 4654

B) USNATO 4633

C) STATE 187600

1. FOLLOWING ARE MISSION'S COMMENTS ON AUGUST 28 REVISION
OF IS PAPER ON CBM'S (REF A). COMMENTS ARE KEYED TO PARAGRAPHS
IN IS PAPER. DEPARTMENT GUIDANCE REQUESTED IN TIME FOR SEPTEMBER
3 POLADS.

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2. PARAGRAPH 4. IN AUGUST 28 POLADS DISCUSSION, THERE WAS WIDELY
HELD VIEW THAT THIS LANGUAGE MIGHT MORE APPROPRIATELY BE LISTED WITH
FACTORS THAT ALLIED NEGOTIATORS SHOULD BEAR IN MIND (I.E.,
MADE PART OF PARAGRAPH 8 IN AUGUST 28 REVISION). MISSION

BELIEVES THIS SUGGESTION MAKES EDITORIAL SENSE AND RECOMMENDS
WE BE AUTHORIZED
TO AGREE.

3. PARAGRAPH 5(A). THERE WAS GENERAL VIEW AMONG OUR ALLIES THAT
PRINCIPLE OF ALL PARTICIPANTS NOTIFYING ALL OTHER PARTICIPANTS
SHOULD BE ADHERED TO AND THAT "INTERESTED" WEAKENED THIS
PRINCIPLE. MISSION RECOMMENDS WE BE AUTHORIZED TO AGREE TO
DELETION OF "INTERESTED". DEPARTMENT WILL NOTE NEW DRAFT HAS "OF
AS MANY AS POSSIBLE" IN PLACE OF "MOST". THIS WAS A UK SUGGESTION,
BUT MAJORITY FAVORED DELETION OF THIS PHRASE. MISSION EXPECTS UK
WILL BE AUTHORIZED TO AGREE TO DELETION.

4. DEPARTMENT WILL NOTE THAT "IN WHICH THEIR FORCES PARTICIPATE"
HAS BEEN DELETED. POLADS WERE ABOUT EQUALLY DIVIDED ON TWO
REMAINING ALTERNATIVE FORMULATIONS. REQUEST DEPARTMENT GUIDANCE.

5. CONCERNING THE ALTERNATIVES FOLLOWING "PLUS", IN VIEW OF
AGREEMENT TO LEAVE BLANKS IN REPORT WHERE FIGURES SHOULD APPEAR,
MISSION EXPECTS THAT MAJORITY WILL PROBABLY NOW AGREE WITH
U.S. LANGUAGE. THE BRACKETS AROUND "(AND EXCLUDING THE MEDITERRA-
NEAN)" WERE ADDED BY GREEK REP BUT GAINED NO SUPPORT.

6. THE BRACKETED PHRASE BEGINNING "BUT A CLAUSE" AND ENDING WITH
"MANEUVERS" WAS A NORWEGIAN EXPANSION OF PREVIOUS UK LANGUAGE. THERE
WAS SHARP DIFFERENCE OF OPINION ABOUT THIS BRACKETED PHRASE.
REQUESTED GUIDANCE ON WHETHER TO TRY FOR COMPROMISE OR TO LEAVE
THIS ISSUE FOR SEPTEMBER 5 DEBATE.

7. PARAGRAPH 5(B). THE BASIC DISAGREEMENT BETWEEN U.S. AND ALLIES
ON PRIOR NOTIFICATION OF MOVEMENTS REMAINS AND THE MISSION
EXPECTS NO PROGRESS ON THIS PARAGRAPH ON SEPTEMBER 3. MISSION
WOULD WELCOME DEPARTMENT GUIDANCE FOR USE IN RESPONDING TO UK
REP WHO AGAIN EMPHASIZED VIEW HELD BY MAJORITY THAT ALLIES
SHOULD NOT ABANDON POSITION IN FAVOR OF A CBM ON MOVEMENTS
WITHOUT OBTAINING SOMETHING FROM SOVIETS IN RETURN.

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8. PARAGRAPH 5(C). DEPARTMENT WILL NOTE THAT U.S. LANGUAGE ON
EXCHANGE OF OBSERVERS HAS BEEN JOINED WITH THE UK FIRST SENTENCE.
A BELGIAN SUGGESTION, FAVORING VAGUER LANGUAGE THAN IN U.S.
DRAFT THIRD SENTENCE AND ALLOWING EACH COUNTRY TO SET ITS OWN
STANDARDS WITHIN GENERAL NATO CRITERIA, WAS GENERALLY WELL
RECEIVED. REQUEST GUIDANCE.

9. PARAGRAPH 5(D). IN EFFORT TO COMPROMISE CONFLICTING VIEWS
UK REP SUGGESTED THAT "OR" BE DELETED AND TWO ALTERNATIVES BE
LINKED BY "HOWEVER". SUGGESTION RECEIVED WIDESPREAD SUPPORT.
U.S. REP RESERVED AND WHOLEPARAGRAPH REMAINS BRACKETED.
MAJORITY PREFERS "DIRECT" TO U.S. "STRONG". REQUEST GUIDANCE.

10. PARAGRAPH 6. THIS NEW LANGUAGE WAS SUGGESTED BY TURKISH REP WHO OBSERVED THAT THERE WAS TENTATIVE AGREEMENT IN GENEVA TO INCLUDE SELF-RESTRAINT IN THE CSCE PREAMBLE. THERE WAS CONSIDERABLE SUPPORT FOR INCLUDING THIS REFERENCE TO SELF-RESTRAINT ON GROUNDS THAT THIS WOULD BE GESTURE TOWARD NEUTRALS AND WOULD BALANCE LANGUAGE IN 5(D). REQUEST INSTRUCTIONS.

11. PARAGRAPH 8. THERE WAS CONSIDERABLE OPPOSITION TO "WRITTEN OR UNWRITTEN" BEFORE "PRINCIPLE". FRG AND NORWAY REPS SUGGESTED DELETION AND UNDERLINING "PRINCIPLE", A PROPOSAL WHICH MOST OTHER REPS GREETED FAVORABLY. RE "OR LEVELS", UK REP WAS HORRIFIED AT SUGGESTION THIS WORD SEEMED INCONSISTENT WITH IDEA OF A THRESHOLD FOR MAJOR MANEUVERS. HE SAID ONLY PURPOSE IN CHOOSING THIS FORMULATION WAS TO CONFORM WITH LANGUAGE BEING USED IN GENEVA NATO CAUCUS. REQUEST GUIDANCE.

12. PARAGRAPH 9. U.S. REP PROPOSED THAT SINCE SPECIFIC FIGURES WILL BE OMITTED FROM PAPER BUT REPORTED ORALLY TO THE NAC, COMMITTEE SHOULD AGREE TO DROP LAST SENTENCE IN PAPER. UK REP SUGGESTED THAT FOR EXACTLY THESE REASONS SENTENCE SHOULD STAY. REQUEST GUIDANCE.

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